

1 and file an addendum to the Agreement that: (1) establishes a floor price of \$2.75; (2)
2 modifies the transportation rate to include a cap of \$.30 per thousand cubic feet (Mcf);
3 and (3) limits arbitrage to not more than 15 percent of the total volume of gas sold under
4 the Agreement. We find that the Agreement, as submitted for our approval, is not in the
5 public interest and require modifications to the Agreement that resolve our public
6 interest concerns. We approve 1) the inclusion of the Agreement with the addendum in
7 Section 708 of ENSTAR's tariff; 2) the inclusion of all costs related to the Agreement in
8 ENSTAR's Gas Cost Adjustment (GCA); and 3) a line extension surcharge for the
9 Anchor Point to Homer pipeline extension, subject to filing and approval of the
10 addendum. We deny ENSTAR's request for an additional amendment to its service
11 area. We also vacate Ordering Paragraph No. 2 of Order U-96-108(11).³

12 Background

13 Exploration in the area to the north of Homer has shown promise of
14 yielding an adequate supply of natural gas that would make feasible a natural gas utility
15 service in Homer. ENSTAR and others before have worked to bring gas supply to the
16 City of Homer for the last twenty years to no avail.⁴

17 ENSTAR and NorthStar are before us with a proposed gas supply
18 agreement to exploit gas reserves in the North Fork gas field, located north of Homer,
19 and deliver this gas to Homer. This gas field is close enough to Homer to make

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21 ³*Order Acknowledging Filings, Granting Motion for Extension of Time, Requiring*
22 *Filings and Vacating Filing Requirements*, dated August 28, 2003.

23 ⁴The record shows there are potential alternative gas supplies to the north of
24 Homer in Happy Valley, and further north at Ninilchik. At one time, there were plans to
25 extend the Kenai Kachemak Pipeline (KKPL) to Anchor Point, but the Unocal
26 Exploration program did not reveal commercial quantities of gas. ENSTAR indicates at
some point in time Unocal gas may become available. However, ENSTAR considers
these as alternatives to be pursued, if NorthStar is unable to fulfill its contract terms.

1 transportation and distribution of gas to retail customers economically feasible, and the
2 volumes appear adequate to supply Homer's needs for at least twenty years.

3 There is public support for natural gas service in Homer. ENSTAR
4 surveyed 70 potential small and large commercial customers and 216 potential
5 residential customers, and both groups indicated strong support for natural gas service
6 in the Homer area. (T-3, p. 10.) Thomas Clark, a member of the public, testified during
7 the hearing in support of gas service for the Lower Kenai Peninsula, and particularly for
8 Anchor Point, where he lives.⁵ Mr. Clark asserted that natural gas is a foundational
9 mechanism for community growth. (Tr. 77.)

10 ENSTAR was granted a Certificate of Public Convenience and Necessity
11 (Certificate), subject to certain conditions, to serve Homer, Alaska, on November 3,
12 1997.⁶ The primary condition of certification was that ENSTAR provide natural gas
13 service to Homer by December 31, 2000. (T-1, p. 3.) At ENSTAR's request, that
14 deadline was extended to December 31, 2002,⁷ and then to March 31, 2003.⁸ On
15 April 1, 2003, ENSTAR requested an additional extension until August 31, 2003, which
16 we granted.⁹ We also granted ENSTAR's most recent request to extend the deadline to
17 January 2, 2004.¹⁰

21 ⁵Mr. Clark is also vice chair of the Kenai Peninsula Borough Planning
Commission.

22 ⁶Order U-96-108(6)/U-96-109(6), dated November 3, 1997.

23 ⁷Order U-96-108(8), dated April 16, 2001.

24 ⁸Order U-96-108(9), dated December 26, 2002.

25 ⁹Order U-96-108(10), dated April 28, 2003.

26 ¹⁰See n. 2.

1 On August 8, 2003, ENSTAR filed a tariff revision, designated as
2 TA125-4, which included the Agreement between ENSTAR and NorthStar. ENSTAR
3 requested that we:

4 1) approve the Agreement between ENSTAR and NorthStar, which will
5 provide a 20-year gas supply for Homer;

6 2) approve the addition of the Agreement to Section 708 of ENSTAR's
7 tariff as a base supply contract;

8 3) include all costs related to the Agreement in ENSTAR's GCA; and

9 3) approve a line extension surcharge for Homer.

10 We suspended TA125-4 for investigation and scheduled a hearing.¹¹ The
11 hearing was held on January 13, 14, and 15, 2004. ENSTAR presented the testimony
12 of Dan Dieckgraeff, Manager, Finance and Rates, and Treasurer of ENSTAR; and Dr.
13 Bruce Fairchild, consultant. NorthStar presented the testimony of Stephen J. Easley,
14 Vice President for Corporate Development and External Affairs. The Attorney General
15 (AG) presented the testimony of Dr. Arlon R. Tussing, consultant.

16 The Agreement provides that NorthStar will supply, and ENSTAR will
17 purchase, all of the gas required to serve Homer for twenty years from the date of first
18 delivery. (T-1, p. 5; T-6, p. 11.) The Agreement requires NorthStar to use the gas well
19 at North Fork drilled in 1965, and to drill at least one additional well. (T-1, pp. 4-5;
20 T-6, p. 8.) NorthStar must also prove up its gas reserves and establish, according to an
21 independent petroleum engineer, that its leases constitute a commercial quality gas
22 field. (T-1, p. 5.)

23 NorthStar proposes to construct a pipeline to transport gas from its leases
24 to Anchor Point. (T-1, p. 5; T-6, p. 12.) ENSTAR will then construct a pipeline

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26 ¹¹Order U-03-84(2), dated October 31, 2003.

1 extension from Anchor Point to Homer and install local gas distribution facilities in
2 Homer. (T-1, p. 5.) The local distribution facilities would be a part of ENSTAR's
3 system-wide rate base. (T-1, p. 12.) Initially, these pipelines will not be interconnected
4 with the existing gas pipeline network on the Kenai Peninsula. (T-1, p. 5.) However,
5 NorthStar hopes to find sufficient gas reserves to exceed the gas volumes necessary to
6 meet ENSTAR's load in Homer and to interconnect with the KKPL. (T-1, p. 5.)
7 NorthStar would like to sell additional gas into the south-central market so it
8 contemplates building a pipeline to Anchor Point large enough to accommodate both
9 the gas necessary to serve ENSTAR plus additional volumes. (T-2, p. 9.) If the pipeline
10 were built just to serve ENSTAR's load, it would need to be a 4-inch line. (T-2, p. 10.)

11 NorthStar asserted that it will spend between \$8 and \$12 million for
12 expenses associated with drilling, completing, and testing wells that target new gas
13 reserves and in constructing a pipeline. (T-6, p. 12.) NorthStar asserted that it must
14 further spend in excess of \$500,000 on technical staff salaries and in excess of
15 \$500,000 in lease rentals, seismic data, and potentially, additional land acquisition
16 costs. (T-6, p. 12.)

17 Under the Agreement, the gas is priced annually using a 36-month daily
18 trailing average of the Henry Hub index of natural gas futures prices. (T-1, p. 6.) The
19 gas has a floor price of \$3.00/Mcf adjusted for half of inflation using the Gross Domestic
20 Product Implicit Price Deflator. (T-1, p. 6.)

21 ENSTAR will reimburse NorthStar for production costs and taxes, and
22 ENSTAR will pay NorthStar's approved tariff rate for transportation costs once those are
23 established. (T-1, p. 6.) The transportation costs are limited to payment for the pipeline
24 and do not include drilling and production facilities. (Tr. 101-102.)

25 The Agreement also requires NorthStar to maintain clear title to its leases,
26 demonstrate that its leases qualify as a commercial quality gas field, maintain financial

1 and operational “fitness, willingness, and ability” to perform according to ENSTAR,
2 construct necessary facilities and meet other ongoing obligations. (T-1, p. 6; T-6, p. 22.)

3 At hearing, ENSTAR requested an additional amendment to its service
4 area. (Tr. 87-88.)

5 Discussion

6 In deciding whether to approve the Agreement, we are guided by our
7 obligation to act in the public interest. Our primary concern is to ensure reliable and
8 reasonably priced utility service. We will determine whether the Agreement is fair as a
9 whole, and we make modifications to the Agreement to protect the public. We also
10 review the rate methodologies that ENSTAR has proposed to recover the costs of
11 providing gas to Homer customers.

12 Uncontested Issues

13 ENSTAR proposed the use of postage stamp rates for Homer customers
14 and a Homer specific line extension surcharge. The AG did not oppose these rate
15 methodologies.

16 We find that the rate structure proposed by ENSTAR is consistent with its
17 historical rate methodology, and reasonable. We find that permitting ENSTAR to
18 charge “postage stamp” rates and a line extension surcharge for service to Homer
19 customers is just, fair, and reasonable. We find that ENSTAR should be permitted to
20 recover the costs of the Agreement through its GCA.¹² The GCA will blend the cost of
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23 ¹²ENSTAR recovers its general non-gas revenue requirement, consisting of its
24 capital accounts including depreciation and interest, under one track; while the second
25 track consists of the costs of purchased gas, or a gas cost adjustment. ENSTAR’s
26 general revenue requirement is periodically reviewed in a general rate case, while the
cost of gas is flowed through to customers on a dollar-for-dollar basis.

1 NorthStar gas into ENSTAR's overall cost of gas, including the transportation charge, to
2 be borne by all ratepayers.

3 Homer ratepayers will directly bear some of the costs unique to serving
4 Homer through the imposition of a \$1.00/Mcf surcharge. The surcharge permits a
5 delayed recovery of the contribution customers must make for ENSTAR to build its line
6 extension from Anchor Point to Homer, termed CIAC.¹³ This CIAC is normally required
7 to be paid before a customer can receive service under ENSTAR's current tariff.

8 ENSTAR proposed to collect the Homer surcharge only until the total
9 actual capital costs associated with the pipeline (including construction costs, rate of
10 return, and income taxes) are recovered. (T-1, p. 11.) ENSTAR estimates that it will be
11 necessary to collect the Homer surcharge for approximately ten years. (T-4, p. 4;
12 T-1, p. 11.) In order to track recovery of the cost of the line extension, we require
13 ENSTAR to file yearly reconciliation of Homer surcharge collections. ENSTAR shall
14 append the yearly accounting to its annual report.

15 Contested Issues

16 The AG argued that the fairness and reasonableness of the Agreement
17 must be evaluated, as well as its consistency with the public interest. (T-8, p. 5.)
18 Specifically, the AG expressed concern with the gas pricing methodology, price of gas,
19 the treatment of arbitrage opportunities, and the term of the agreement and need for a
20 market-out clause.

21 Gas Pricing Methodology

22 The AG argued there were two fundamental errors of principle
23 incorporated in the Agreement and that these errors can create serious harm to the
24 ratepayers and public interest. (T-8, p. 12.) According to the AG, the first error is the

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26 ¹³CIAC = Contribution in aid of construction.

1 use of the 36-month trailing average of Henry Hub natural gas futures prices. The AG
2 argued there is no logical or economic relationship between Southern Louisiana and the
3 Cook Inlet natural gas markets.¹⁴ The AG asserted that the second error is the link
4 between Henry Hub futures prices and the purchase price computed by the Agreement.
5 (T-8, p. 14.) The AG contended that this link is unorthodox, inconsistent with the
6 customary language and practice of commerce, and is misleading. (T-8, p. 14.)

7 We do not find the use of the Henry Hub futures prices as an index
8 inconsistent with customary language and practice of commerce. ENSTAR's current
9 long-term gas supply agreements have typically included annual price adjustment
10 clauses that are tied to various price indices. These include the 3-month average for
11 Light Sweet Crude futures in addition to the Henry Hub futures.¹⁵ We recently allowed
12 use of the Henry Hub futures price as an index for the Unocal Gas Supply Contract.¹⁶

13 The AG further stated that the link greatly understates the true price of
14 North Fork gas taken into the ENSTAR system and obscures the fact that it obligates
15 ENSTAR to pay, and to pass on to its ratepayers, a cost of gas that is priced higher
16 than Henry Hub prices. (T-8, p. 14.) The AG asserted that the Henry Hub price

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18 ¹⁴The Henry Hub is a cluster of direct pipeline connections among thirteen
19 natural gas pipelines in southern Louisiana that directly connect to thirteen other
20 pipelines. (T-8, p. 12.) The dense network of pipelines results in gas prices that vary by
21 only a few cents per unit and fluctuate in close formation. (T-8, p. 13.) The twenty-six
22 pipelines that directly interconnect at Henry Hub connect with each other and with
23 hundreds of other pipelines throughout North America. Altogether, these pipelines
24 constitute a unified transport infrastructure that extends into every state except Alaska
25 and Hawaii, into all but two Canadian provinces, and into much of Mexico. (T-8, p. 13.)

26 ¹⁵Order U-03-84(1), dated September 18, 2003, at 9.

¹⁶Order U-01-7(8), dated October 25, 2001. Docket U-01-7 is titled *In the Matter of the Gas Sales Agreement Between ALASKA PIPELINE COMPANY, a Wholly-owned Subsidiary of SEMCO ENERGY, INC., of Which the ENSTAR NATURAL GAS COMPANY is a Division, and the UNION OIL COMPANY OF CALIFORNIA, Filed as TA117-4.*

1 includes both production taxes and transport charges between the wellhead and the
2 Henry Hub. Because the Agreement includes Alaska specific production taxes and
3 transportation charges as a separate item, the AG asserted the ratepayer pays twice for
4 these charges. (T-8, p. 14.)

5 We do not agree with the AG's allegation that ENSTAR will be paying for
6 transportation fees and production taxes twice. (T-8, p.14.) We are persuaded that
7 these costs are included in Henry Hub prices, but ENSTAR correctly points out that
8 Henry Hub prices are market-driven auction prices that are not cost-based, but rather
9 supply/demand driven. (Tr. 519.)

10 This Agreement was negotiated using a number of considerations that
11 likely included cost, but not exclusively cost; therefore, we will not order the Agreement
12 price to be changed to remove production taxes and transportation fees. Such a cost
13 disallowance is not appropriate for the specific circumstances surrounding this
14 Agreement.

15 Price of Gas

16 The AG argued that the Agreement was most comparable to the
17 Moquawkie contract where the producer also developed a known field for production
18 through an existing well and drilled a second well. (Tr. 137.) The pricing provision
19 under the Moquawkie contract was a flat rate of \$2.75/Mcf, adjusted for inflation.
20 (Tr. 130-131.) The Moquawkie contract was entered into approximately six months
21 before the Unocal contract, so the AG contended that it was contemporaneous with the
22 Unocal contract. (Tr. 130.)

23 Under the Unocal contract, Unocal was required to explore for gas in new
24 areas rather than develop existing gas fields. (Tr. 140.) The AG further argued that
25 Unocal had a commitment to expend a minimum amount of funds on exploration
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1 whereas NorthStar does not. (Tr. 163-164.) Unocal actually expended \$50 million last
2 year and anticipates spending \$60 million this year. (Tr. 166.)

3 The AG argued that because the North Star gas well development
4 requirement is comparable to Moquawkie, the well head price should be \$2.75/Mcf,
5 without the Henry Hub pricing index.

6 In contrast, ENSTAR asserted the Agreement is more like the Unocal
7 contract and proposed a \$3.00/Mcf floor, and use of the Henry Hub pricing index.
8 NorthStar must drill a new well and create a redundant gas supply, and address the
9 risks associated with establishing a second commercial well where earlier drilling efforts
10 had yielded dry holes. (T-6, p. 14.)

11 We agree with ENSTAR that employing the Henry Hub pricing index, as
12 we did in the Unocal contract, is reasonable for this specific case given the risks
13 associated with development of further proven reserves. First, the Moquawkie contract
14 did not require additional drilling before gas deliveries could begin. (Tr. 155.) This is
15 clearly not the case for this Agreement. ENSTAR and NorthStar established that under
16 this Agreement, NorthStar would need to expend significant investment before it would
17 have the opportunity to sell gas.¹⁷ NorthStar must prove it has 14.5 billion cubic feet
18 (Bcf), and the present proven reserves for the North Fork field are 12.0. (T-2, p. 2.)
19 NorthStar must also drill a second “commercial quality gas field” well to provide a
20 second gas well. (T-6, pp. 12, 14.)

21 The AG’s assertions of similarity to Moquawkie are not persuasive, and
22 we allow the Unocal pricing structure. However, we do not find adequate support to
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24 ¹⁷“They [NorthStar] have to spend whatever it takes to find the gas...that meets
the qualification.” (Tr. 162.)

25 “NorthStar does not have a contract unless they are successful.” (Tr. 166.)

1 allow the proposed \$3.00/Mcf floor price, which is a \$0.25/Mcf increase over the Unocal
2 floor price. NorthStar arguments of inflation, higher costs of capital and current elevated
3 costs of gas are not supported in the record. We therefore require that the contract floor
4 price be set at \$2.75/Mcf.

5 Arbitrage

6 ENSTAR asserted that a limit on arbitrage, the possibility that NorthStar
7 could purchase less expensive gas from a third party and provide it to ENSTAR at the
8 contract rate, was unnecessary. (T-2, p. 16.) ENSTAR contended this was because
9 there are no other proven gas sources for NorthStar, there is value and security in
10 NorthStar having the ability to “cover” with gas from other sources, if necessary, and the
11 opportunity for a market may cause some other producer to drill in the area.
12 (T-2, p. 16.) NorthStar stated that the potential for arbitrage was not a legitimate
13 concern because there are no producers in the Cook Inlet with extra gas to sell to
14 NorthStar. (T-6, p. 28.) NorthStar further argued that if there were such a producer, it
15 would sell its gas directly to ENSTAR. (T-6, p. 28.) Finally, NorthStar argued that there
16 would be no way to transport such gas to Homer. (T-6, pp. 29-30.) However, NorthStar
17 did not oppose a limitation on arbitrage, if we decided to impose one. (Tr. 436.)

18 We conclude that at the present time there is little opportunity for
19 NorthStar to engage in arbitrage because there are no alternate proven gas sources for
20 NorthStar other than the North Fork field. However, NorthStar has indicated an interest
21 in interconnecting with another pipeline in the future if there are gas reserves sufficient
22 to meet ENSTAR requirements to serve the Homer market as well as other customers.
23 Under these circumstances, we must be concerned with the possibility of arbitrage.

24 NorthStar did not oppose a limitation on arbitrage, so we condition our
25 approval of the Agreement to an arbitrage limitation equivalent to the one approved in
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1 the Unocal contract; not more than 15 percent of the total gas volume sold under the
2 Agreement may come from third party sources.

3 Term & Market-Out Clause

4 The AG asserted that the 20-year term of the Agreement is not, in itself,
5 unreasonable. (T-8, p. 17.) However, the AG argued that the length of the Agreement,
6 coupled with unprecedented high prices, an unprecedented high floor price, an
7 indefinite price escalator unrelated to Alaska markets, and the total lack of downward
8 flexibility, renders the Agreement unreasonable. (T-8, p. 17.)

9 NorthStar argued that a market-out provision was inconsistent with the
10 risks inherent in a development contract. (T-7, p. 8.) NorthStar argued that before it
11 committed its resources to undertake gas development, it must be reasonably assured
12 that it has a market for the gas at a reasonable price over a long enough time period for
13 the investment to make financial sense. (T-7, p. 8.) NorthStar further argued that
14 investors and financiers must be reasonably assured that NorthStar would obtain
15 sufficient revenues over a long enough period to justify investment. (T-7, p. 8.)

16 We conclude that twenty years is a reasonable contract term. This
17 contract term ensures that there is a firm gas supply to meet the needs of the additional
18 customers to be served in Homer. We also recognize that the Homer customers will
19 have to bear the costs associated with retrofitting their current heating systems to
20 accept an alternate fuel, natural gas. A twenty-year contract also ensures that there is
21 sufficient gas for a reasonable period of pay-off for customers to recover retrofitting
22 costs. It also provides for investors to reasonably anticipate a return of and a return on
23 investment.

24 While we agree that it could be beneficial five years into this Agreement to
25 provide a means to allow ENSTAR to secure gas from another available lower-cost
26 provider, this is not appropriate under these circumstances. The AG worries that future

1 discoveries could make this Agreement a windfall for NorthStar shareholders, to the
2 detriment of ENSTAR ratepayers; however, there is nothing in the record to justify such
3 a contract modification at this time. We must deal with current information, rather than
4 speculate on the future. We therefore reject the AG's proposed market-out clause.

5 Contract Conditions

6 We conclude that the Agreement is not in the public interest as it was
7 presented. As with the Unocal contract approval, we require certain provisions to be
8 modified. First, ENSTAR did not support an increase in the floor price for gas in excess
9 of the rate we approved in the Unocal contract. The Agreement should be modified to
10 establish a \$2.75/Mcf floor price.

11 In the Moquawkie contract, we established a flat rate transportation
12 charge of \$.15/Mcf. In the Unocal contract, we approved a \$1.00/Mcf cap on any
13 transportation charges approved in a separate tariff filing. In this case, ENSTAR and
14 NorthStar also advocate establishing the transportation rate in a separate tariff. That
15 tariff filing requires our approval before it may be implemented. We conclude that the
16 NorthStar Agreement should also have a transportation rate cap. We find that a
17 \$.30/Mcf rate cap is reasonable because this pipeline is approximately one-third the
18 length of the pipeline addressed in the Unocal contract and the diameter of the pipeline
19 necessary to serve ENSTAR's projected Homer gas load is approximately one-third the
20 diameter of the KKPL pipeline.

21 We limit NorthStar's ability to sell third party gas to not more than
22 15 percent of the total gas volume sold under the Agreement. ENSTAR must file an
23 addendum to the Agreement reflecting these modifications by the deadline established
24 in this Order.

1 Transportation Rate

2 We also determine that we will not approve transportation rates on
3 NorthStar's pipeline that are in excess of the charges necessary to support a 4-inch
4 pipeline from North Fork to Anchor Point. We will determine the actual transportation
5 rate after we have reviewed and approved NorthStar's future tariff filing on this issue
6 once NorthStar becomes a certificated public utility and becomes dependent, in part, on
7 the actual cost of the pipeline construction. The transportation rate will be recovered
8 from all ratepayers as part of ENSTAR's GCA. (Tr. 188.)

9 We understand that NorthStar hopes to find sufficient gas reserves to
10 meet ENSTAR's need and to serve third parties. As ENSTAR asserted, if NorthStar is
11 successful ". . . the vast majority of the gas going through that line may be for other
12 purposes and other people." (Tr. 185.) We find that it is not reasonable to include in
13 ENSTAR's rates transportation charges on NorthStar's pipeline in excess of those
14 necessary to support a pipeline of the length and diameter¹⁸ necessary to serve the
15 projected Homer gas load. We place NorthStar on notice that we will only approve
16 transportation charges that recover the costs of a pipeline four inches in diameter from
17 its leases to Anchor Point. With these limitations, we conclude that approval of the
18 Agreement without known transportation charges is reasonable.

19 We are interested in ensuring that any contract that affects the public
20 interest is the result of an arms-length transaction.¹⁹ Because ENSTAR's affiliate,
21 Alaska Pipeline Company, could be asked to build NorthStar's pipeline, we levy an
22 additional condition on the contract to ensure that the public interest is protected. We
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24 ¹⁸ENSTAR has projected that it will have approximately 1,500 customers in
Homer after three years and that a pipeline four inches in diameter will be required.

25 ¹⁹See Order U-01-7(7), dated August 9, 2001.

1 place NorthStar on notice that its transportation tariff filing must demonstrate that a
2 valid, reasonably advertised, competitive procurement process was undertaken for the
3 construction of the NorthStar pipeline.²⁰

4 Tariff

5 ENSTAR has asked us to approve the addition of the Agreement to
6 ENSTAR's tariff, the inclusion of the costs of the Agreement in its GCA, and the addition
7 of a surcharge. We find those requests reasonable, and we grant the requested
8 approvals on the condition that ENSTAR files an addendum to the Agreement that
9 complies with this Order. We require ENSTAR to make tariff filings implementing the
10 requested approvals 90 days before gas is delivered. These tariff filings must include
11 transportation rates, and terms and conditions, subject to the conditions for inclusion of
12 Homer-specific transport costs.

13 Service Area Amendment

14 In supplemental testimony, ENSTAR proposed to revise its Homer service
15 area boundaries. (T-2, p. 24.) ENSTAR asserted that it expected to file an application²¹
16 to amend its Certificate to include the area along the KKPL so that it can provide service
17 from the KKPL to those nearby communities.

18 In reply testimony, ENSTAR proposed an additional service area
19 amendment to include some sections that were inadvertently excluded from the original
20 service area in Docket U-96-108.

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24 ²⁰ See Order U-01-7(1), dated January 18, 2001; Order U-01-7(7).

25 ²¹ ENSTAR anticipated filing the application approximately 60 days from the
26 submission of its supplemental direct testimony on October 31, 2003.

1 We deny ENSTAR's request to amend its service area. In this
2 proceeding, we are only addressing ENSTAR's proposed Agreement with NorthStar.
3 We will address ENSTAR's request to amend its service area concurrently in Dockets
4 U-96-108 and U-04-31.²²

5 Service to Homer

6 We originally approved ENSTAR's application to provide service to
7 Homer, subject to conditions, including a requirement that it begin service to Homer by
8 December 31, 2000. At ENSTAR's request, we extended that deadline several times,
9 most recently to January 2, 2004, and required it to request an extension of time to
10 provide service, if needed. ENSTAR did neither. While our decision in this case
11 warrants vacating that requirement, we remind ENSTAR that it must comply with all
12 Commission orders or seek appropriate relief. We will not issue a certificate for Homer
13 until gas service begins. We reserve the right to re-impose conditions if there are
14 significant delays.

15 This Order constitutes the final decision in this proceeding. This decision
16 is appealable within thirty days of the date of this Order in accordance with
17 AS 22.10.020(d) and the Alaska Rules of Court, Rules of Appellate Procedure, Rule
18 602(a)(2). In addition to the appellate rights afforded by the aforementioned statute, a
19 party may file a petition for reconsideration in accordance with 3 AAC 48.105. In the
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22 ²²On March 17, 2004, ENSTAR filed an amendment to its service area to serve
23 communities along the KKPL in Docket U-04-31. In that filing, ENSTAR asserted that
24 its Homer service area was already amended following a request presented in Docket
25 U-03-84. The proceeding in Docket U-04-31 is titled *In the Matter of an Application filed
26 by ENSTAR Natural Gas Company, a Division of SEMCO Energy, Inc., to Amend
Certificate of Public Convenience and Necessity No. 4 to Extend its Service Area to
Serve Communities along the Kenai Kachemak Pipeline (KKPL) and KKPL's Proposed
Extension, Including Kasilof and Ninilchik.*

1 event such a petition is filed, the time period for filing an appeal is then calculated in
2 accordance with Alaska Rules of Court, Rules of Appellate Procedure, Rule 602(a)(2).

3 **ORDER**

4 THE COMMISSION FURTHER ORDERS:

5 1. The Gas Sales Agreement between ENSTAR Natural Gas
6 Company, a division of SEMCO Energy, Inc., and NorthStar Energy Group, Inc., filed as
7 TA125-4, is approved on the condition that an addendum is filed with the modifications
8 set out in the body of this Order.

9 2. Inclusion by ENSTAR Natural Gas Company, a division of SEMCO
10 Energy, Inc., of the Gas Sales Agreement filed as TA125-4 in Section 708 of its tariff, is
11 approved on the condition that the addendum required by Ordering Paragraph No. 1 is
12 filed and approved.

13 3. Inclusion by ENSTAR Natural Gas Company, a division of SEMCO
14 Energy, Inc., of all costs of the Gas Sales Agreement filed as TA125-4 in its Gas Cost
15 Adjustment, is approved on the condition that the addendum required by Ordering
16 Paragraph No. 1 is filed and approved.

17 4. A surcharge of \$1.00 per thousand cubic feet for the Homer service
18 area is approved on the condition that the addendum required by Ordering Paragraph
19 No. 1 is filed and approved.

20 5. The request to amend the service area of ENSTAR Natural Gas
21 Company, a division of SEMCO Energy, Inc., is denied, without prejudice.

22 6. Ordering Paragraph No. 2 of Order U-96-108(11) requiring ENSTAR
23 Natural Gas Company, a division of SEMCO Energy, Inc., to commence service to
24 Homer, Alaska, or to file a motion for extension of time by January 2, 2004, is vacated.

25 7. By 4 p.m., April 23, 2004, the parties must file an executed
26 addendum to the Gas Sales Agreement consistent with this Order.

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8. By 4 p.m., March 31 of each year, ENSTAR Natural Gas Company, a division of SEMCO Energy, Inc. must file an annual reconciliation of Homer surcharge collections, as set out in the body of this Order. ENSTAR Natural Gas Company, a division of SEMCO Energy, Inc. shall append the yearly accounting to its annual report.

DATED AND EFFECTIVE at Anchorage, Alaska, this 23rd day of March, 2004.

BY DIRECTION OF THE COMMISSION
(Commissioner Kate Giard, dissenting, in part, and Commissioners Mark K. Johnson and G. Nanette Thompson, not participating.)

(S E A L)